ZONE CHANGE STAFF REPORT

DOCKET/CASE/APPLICATION NUMBER

CCPC
City-County
Planning Commission
warrenpc.org | (270) 842-1953
1141 State Street
Bowling Green, KY 42101

2018-50-Z-CO

PUBLIC HEARING DATE

October 18, 2018

APPLICANTS/PROPERTY OWNERS

9877 Nashville Road

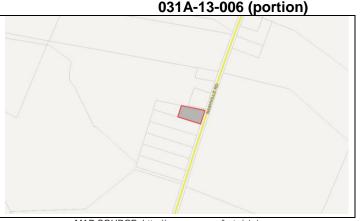
PRE-APP DATE

September 14, 2018

PVA PARCEL NUMBER

Jason Mills

BRIEF SUMMARY OF REQUEST: The applicant is proposing to rezone 2.5183 +/- acres located at 9877 Nashville Road from AG (Agriculture) to RR (Rural Residential), in order subdivide the existing residence on a smaller lot, with the remaining portion to be added to an adjacent agricultural tract.



MAP SOURCE: http://warrenpc.org/beta/gis/

CURRENT ZONING	PROPOSED ZONING	FUTURE LA	AND USE	SIZE OF PROPERTY	OTHER INFORMATION
AG	RR	Agricu	ılture	2.5183 +/- Acres	□ Development Plan Conditions □ Output □
CURRENT LAND USE	PROPOSED LAND USE	FLUM AME	NDMENT?	PROPOSED DENSITY	☑ General Development Plan☑ Neighborhood Meeting
Agriculture	Single Family Residential	☐ Yes	⊠ No	0.39 du/ac	 ☐ Traffic Impact Study (TIS) ☐ Environmental Assessment ☐ Public Comments

PROPERTY HISTORY: The property has been zoned Agriculture (AG) since zoning was established in Warren County in 1972.

COMPATIBILITY with COMPREHENSIVE PLAN: The property is designated Agricultural on the FLUM. Because the applicant is proposing to add the remainder of their property to an adjoining tract, thus enlarging an existing agricultural tract and keeping the number of lots the same, no FLUM amendment was required. The proposed RR zone may be appropriate if the Planning Commission determines that the proposed development is compatible with the area.

COMPATIBILITY with the SURROUNDING DEVELOPMENT: The property is located in a rural area of Warren County. A site characteristics review indicates that there are adequate facilities and infrastructure available to support the proposed development. There are a couple of mature trees located on the property.

POINTS TO CONSIDER:

- The proposal is exempt from FLUM compliance.
- ❖ The proposed development complies with a majority of the site characteristics review criteria.
- The proposed General Development Plan complies with a majority of the review criteria for site design and compatibility, and meets the minimum requirements in the Zoning Ordinance.

Zone Change Staff Report

Note: Please see attached pre-application information for FLUM category descriptions and other below-referenced material.

FUTURE LAND USE MAP and CATEGORY REVIEW

FLUM Designation: Agriculture, please see the attached Future Land Use Map

Applicable Goals, Objectives and/or Actions Items

Future Land Use: LU-1.1.1, LU-1.1.2, LU-1.1.3, LU-2, LU-2.1.4, LU-2.3.1

Transportation: TR-2.1

Community Facilities: CF-2.6, CF-5.3

Parks and Recreation: PR-1.7

Natural and Cultural Resources: NCR-1.1.6, NCR-2.4.1

Housing and Neighborhoods: N/A Economic Development: N/A

The Agricultural land use designation applies to those rural areas relatively remote from the expanding rural-suburban fringe, where agricultural uses are predominant with small- and large-scale farm operations. This classification can also include undeveloped areas used for open space and large tract single family residential property. This proposal is exempt from FLUM compliance and complies with LU-1.1.1, LU-1.1.2 and LU-1.1.4, as the proposal includes maintaining the current residence and increasing the acreage of adjoining agricultural land. The overall character of the area is not proposed to change with this application. The Planning Commission should determine if the proposal complies with LU-1.1.3.

This proposal complies with LU-2, as no changes are proposed that will impact the existing character of the area.

The proposal complies with LU-2.1.4, PR-1.7 or NCR-1.1.6. The applicant has addressed preservation of existing vegetation in development plan condition #5.

The proposal complies with LU-2.3.1 and TR-2.1 because the applicant plans to utilize the existing access point to the property, as shown on the General Development Plan.

The proposal may comply with NCR-2.4. The Planning Commission should determine if the proposal will preserve and enhance the agricultural landscape and scenic rural corridor.

The proposal complies with CF-2.6, as the property will continue to use the existing on-site septic system. The property has adequate water to meet the Fire Control Standards of Warren County, and complies with CF-5.3.

The proposal complies with NCR-2.4.1. The lot configuration is the only thing proposed to change with this application. The number of lots will remain the same and will not result in an increased amount of development pressure on the countryside.

SITE CHARACTERISTICS REVIEW

Layout, lot sizes and setbacks: The property is proposed to remain as is, with the exception of reducing the acreage with the existing home from 4.9964 +/- acres to 2.5183 +/- acres and adding the remaining portion of the property to an adjacent agricultural tract.

Zone Change Staff Report

Transportation Infrastructure: The property has frontage on Nashville Road (US 31W), a State maintained rural major collector with right-of-way that varies and twenty-four (24) feet of pavement width. The property also has frontage on G.N. Glasscock Road, a County maintained rural local roadway with right-of-way that varies and approximately 11 feet of pavement width.

Fire protection: This property is served by the Woodburn Volunteer Fire Department.

Water adequacy: This property is served by Warren County Water District (WCWD) and has adequate water flow to meet the fire protection requirements.

Wastewater adequacy: This property is served by an on-site septic system.

Natural features: There are a couple mature trees located on the property. The applicant did not mention preservation of the existing trees in the development plan conditions.

Prime farmland: This property contains a soil type that is classified as prime farmland.

Soil suitability: The soil suitability on this property is not limited as it relates to septic tank absorption fields.

Flood plains and wetlands: There are no known floodplains or wetlands known on this property.

Cultural or historical features: There are no known cultural or historical features located on the property.

This application generally complies with the majority of the items in the Site Characteristics Review.

SITE DESIGN and COMPATIBILITY REVIEW

Surrounding density: The surrounding density is mostly agricultural. There are a few rural residential lots scattered throughout the area along Nashville Road.

Surrounding land uses: Please see the attached existing land use map. The surrounding area is mainly comprised of agricultural uses, with some single family residential uses in the area. There are also some vacant tracts in the general vicinity.

Surrounding architectural features: There is a mixture of one- and two-story homes along Nashville Road. There are also some taller agricultural buildings in the vicinity.

Building materials review: The structures in the area are a mixture of brick, wood, metal and vinyl. The existing home is brick.

Building orientation: The applicant is proposing to maintain the existing home in its current form, so the residence will continue to be oriented toward Nashville Road.

Landscaping and screening: N/A

Proposed open space: The RR zoning district has a maximum lot coverage of 30%. At least 70% of the property is required to remain open space.

Connectivity: N/A

Pedestrian, bicycle or transit facilities: N/A



AREA SPECIFIC POLICY REVIEW

Applicable plan(s): There are no focal point plans or corridor studies applicable to this property.

GENERAL DEVELOPMENT PLAN / DEVELOPMENT PLAN CONDITIONS

The applicant has submitted the following development plan conditions to help address compatibility with the surrounding area:

- 1) In the event the existing residence is ever demolished or moved, any new residence on the property will have a minimum of 1,800 square feet of heated living space, exclusive of garages and porches.
- 2) No mobile or manufactured homes will be permitted on the property.
- 3) The existing access to the property will be utilized and any future modifications to the access to the property will be coordinated with and approved by the Kentucky Transportation Cabinet and/or Warren County Public Works Department.
- 4) The existing residence will utilize the existing septic system located on the property. In the event the existing residence is ever replaced, the Barren River District Health Department shall inspect the current system and/or issue a permit for a new septic system on the property.
- 5) Existing vegetation on the property to remain to the greatest extent possible.

The proposed General Development Plan meets a majority of the review criteria for site design and compatibility and meets the requirements of the Zoning Ordinance.

STAFF REVIEW SUMMARY

The proposal may be appropriate given the FLUM exemption outlined in LU-1.1.4. The applicants are proposing to subdivide the home and 2.5183 +/- from a larger tract and add the remainder to another adjacent agricultural tract. The proposal complies with a majority of the review criteria listed in the review process. The Planning Commission should determine if the proposal is compatible with the area.

SUGGESTED MOTIONS

I make the motion to **APPROVE** the proposed Zoning Map Amendment, together with and conditioned upon the General Development Plan, docket number **2018-50-Z-CO**.

Based upon the testimony and documents presented in this public hearing, the proposed Zoning Map Amendment **is** consistent with the adopted FOCUS 2030 Comprehensive Plan as demonstrated by its compliance with the following objectives and action items:

Choose all that apply:

☐ LU-1.1.1	☐ TR-2.1	☐ NCR-1.1.6
☐ LU-1.1.2		☐ NCR-2.4*
☐ LU-1.1.3*	☐ CF-2.6	☐ NCR-2.4.1
□ LU-2	☐ CF-5.3	
☐ LU-2.1.4		
☐ LU-2.3.1	☐ PR-1.7	

Therefore, the proposed Zoning Map Amendment is in agreement with the adopted Comprehensive Plan.

Further, I request that this motion include the summary of evidence and testimony presented by the witnesses at this public hearing.

I make the motion to **DENY** the proposed Zoning Map Amendment, docket number **2018-50-Z-CO**.

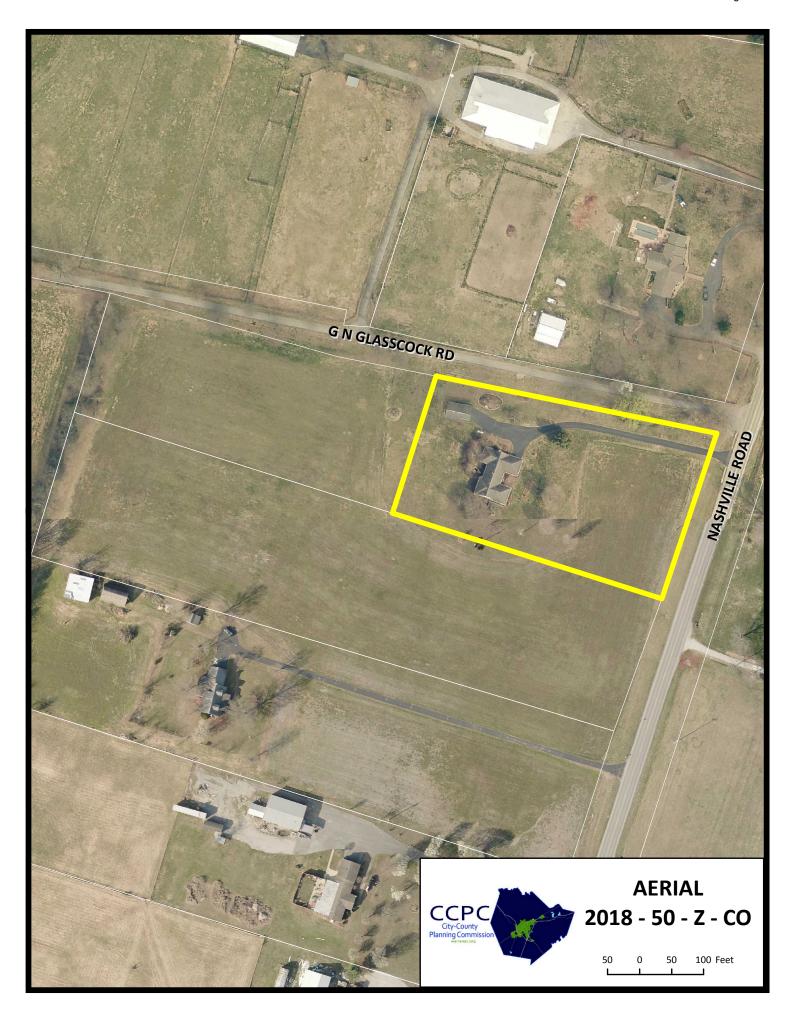
Based upon the testimony and documents presented in this public hearing, the proposed Zoning Map Amendment is **not** consistent with the adopted FOCUS 2030 Comprehensive Plan as demonstrated by its non-compliance with the following objective and action items:

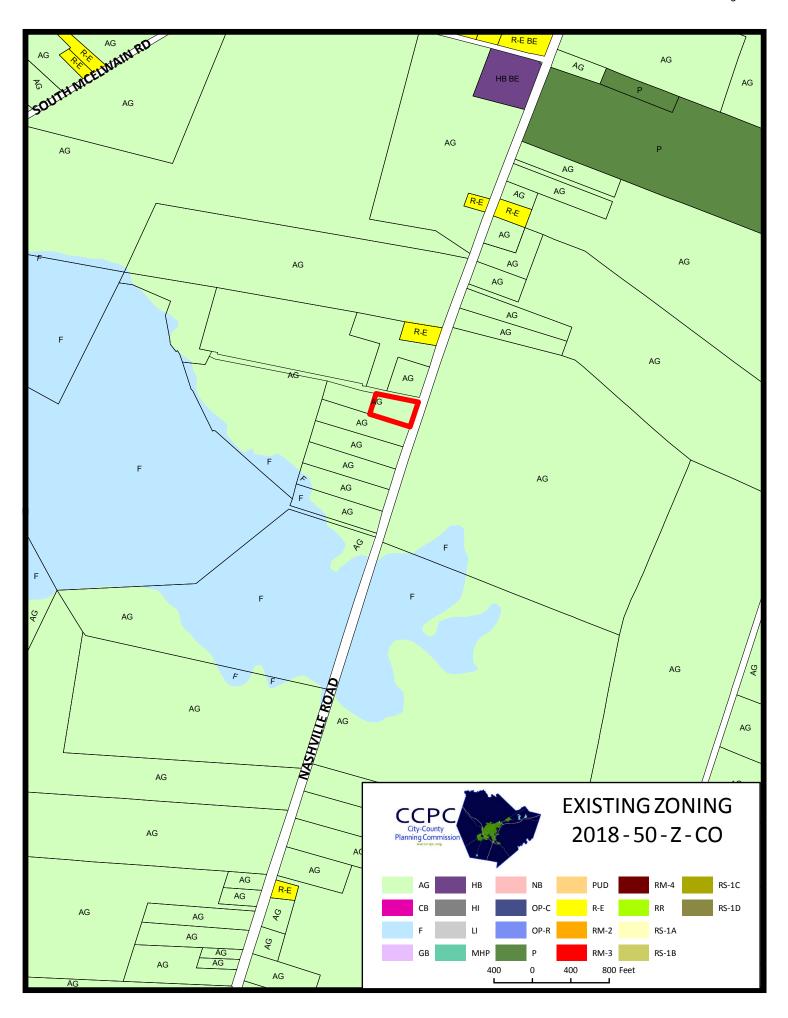
Choose all that apply:

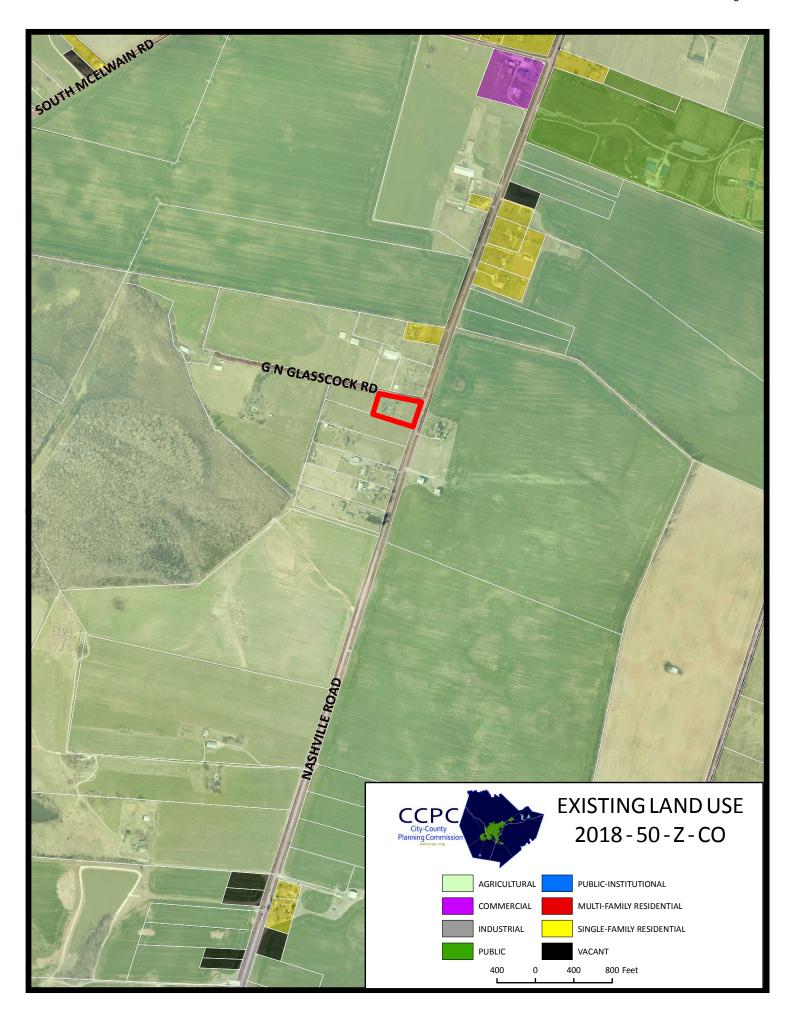
☐ LU-1.1.3*

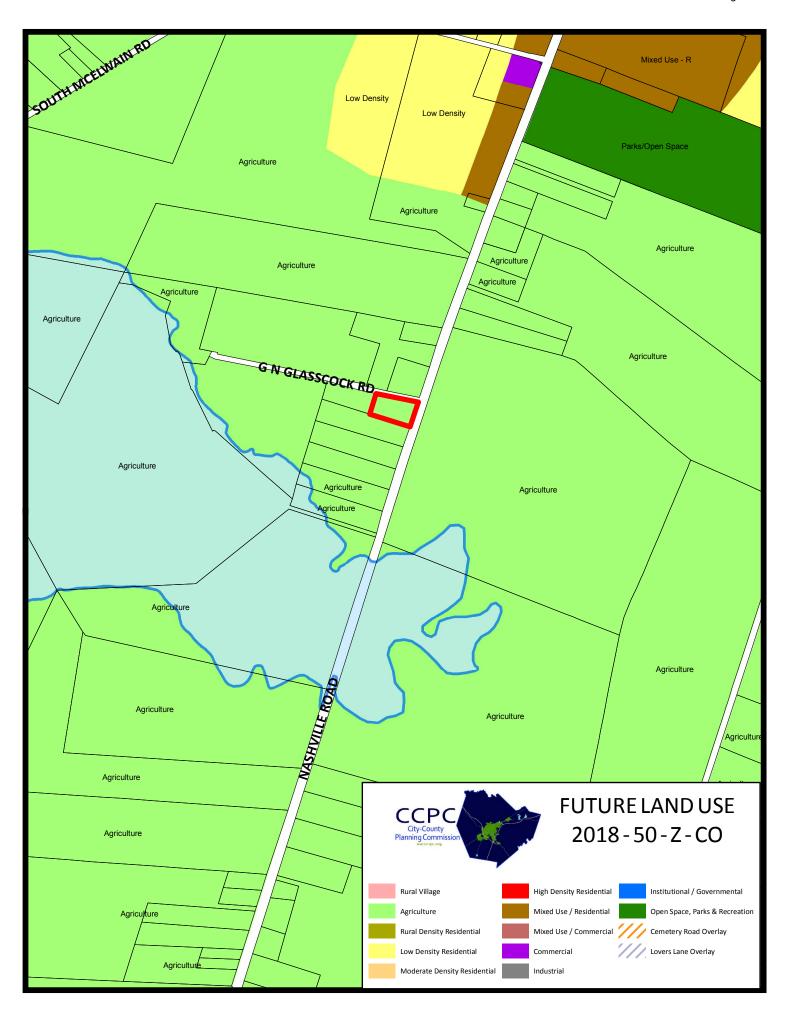
Therefore, the proposed Zoning Map Amendment is **not** in agreement with the adopted Comprehensive Plan. Further, I request that this motion include the summary of evidence and testimony presented by the witnesses at this public hearing.

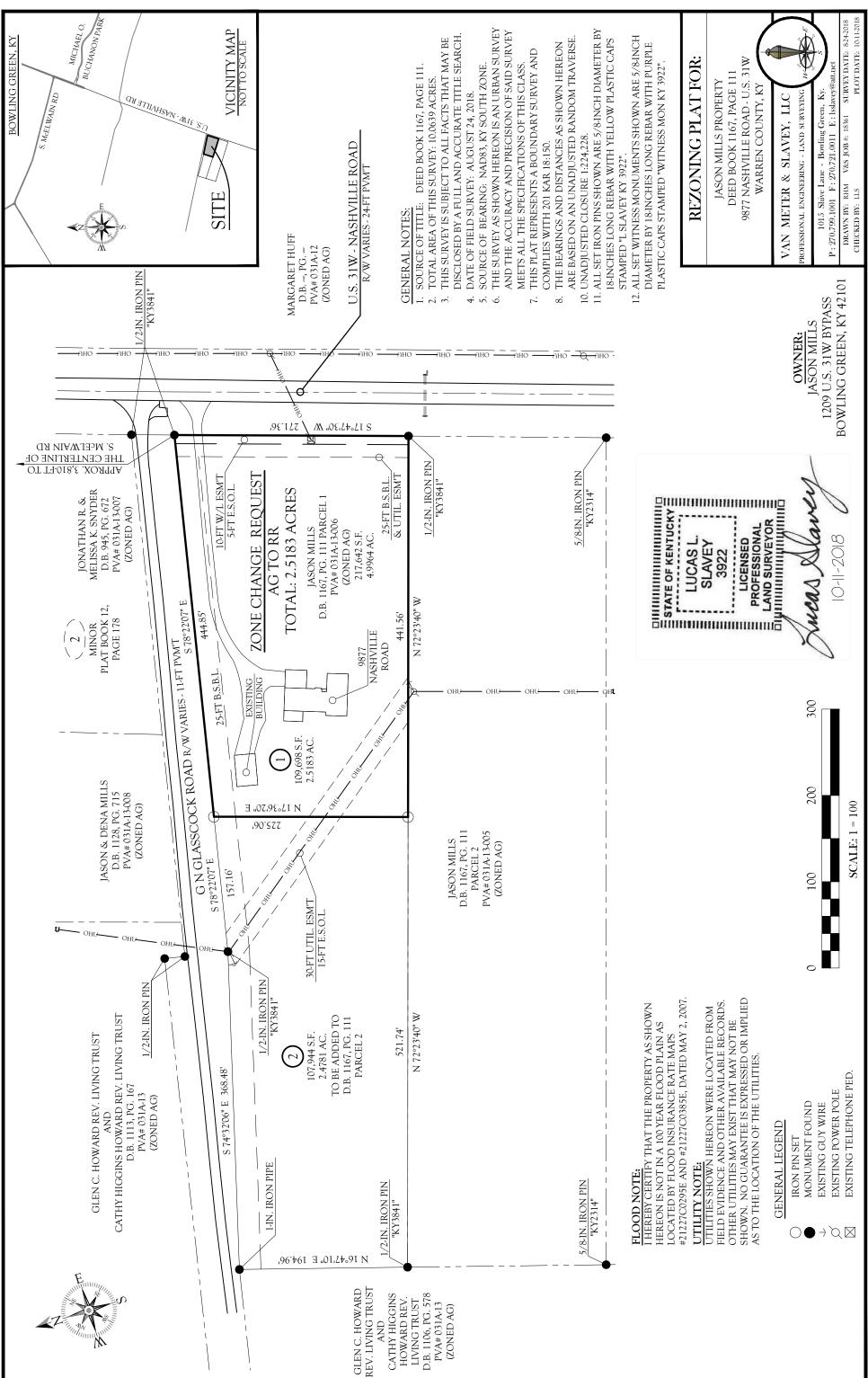
*Denotes items in both the APPROVE and DENY motions.



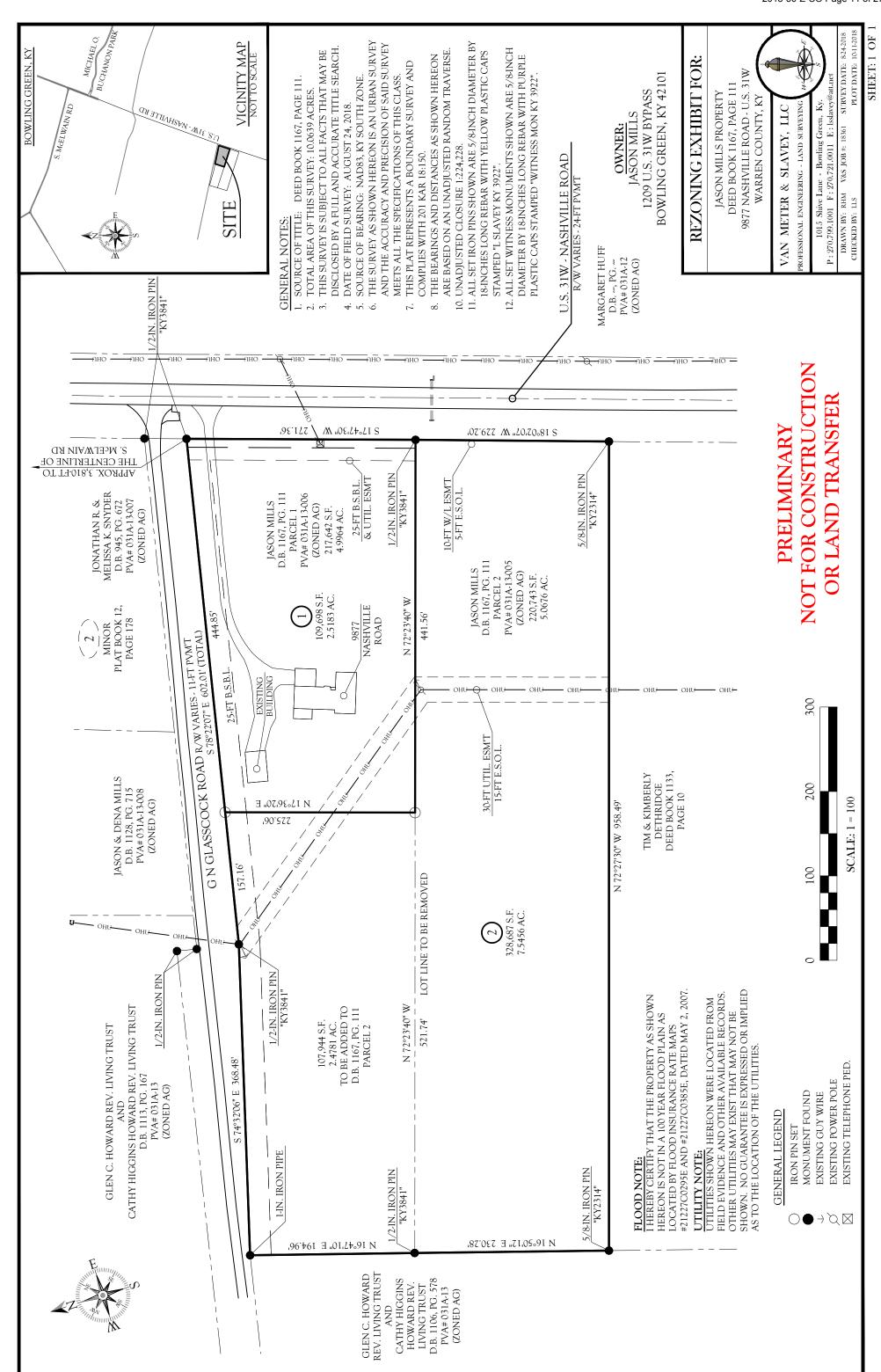








SHEET: 1 OF





APPLICATION FOR ZONING MAP AMENDMENT

2018-50-Z-CO **Docket Number: Public Hearing Date: Date Application Filed: Pre-Application Meeting Date: APPLICANT(S) INFORMATION** Jason Mills 1) APPLICANT(S) NAME(S): Names of Officers, Directors, Shareholders or Members (If Applicable): Mailing Address: Phone Number: 1209 U.S. 31W Bypass 270-784-1207 Cell Number: rentdo@aol.com Bowling Green, KY 42101 E-Mail Address: 2) PROPERTY OWNER(s) NAME(s): Same as applicant Phone Number: Mailing Address: Cell Number: E-Mail Address: *PLEASE USE ADDITIONAL PAGES IF NEEDED* 3) Applicant(s) Attorney: Name of Law Firm: **Phone Number:** Cell Number: E-Mail Address: PROPERTY AND PROPOSED DEVELOPMENT INFORMATION 9877 Nashville Road **Property Address:** 031A-13-006 (portion) 2.5183 **PVA Parcel Number:** Acreage: AG RR **Current Zoning: Proposed Zoning:** Agriculture FLUM Designation:

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APF	LICATION CHECKLIST					
	A completed and signed Application					
	Plat prepared by a licensed surveyor (please include one (1) 11" x 17" or smaller copy)					
	General Development Plan (please include one (1) 11" x 17" or smaller copy) Development Plan Conditions					
	Application Fees					
	Water/Sewer Verification					
	Traffic Impact Study (If Applicable)					
	Geologic Analysis (Heavy Industrial development with a DRASTIC Index > 160)					
	Neighborhood Meeting Date (If Conducted):					
Sign	ture of Applicant(s) and Property Owner(s): Date:					
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Date: 9/14/2018 Rent Do@201.com





ATION					
Rodney McC	Gaughey				
9877 Nashv	ille Road	PVA Par	PVA Parcel #(s):		
Jason Mills		Contract	Contract Vendee(s): Proposed Zoning:		
AG		Propose			RR
Single Famil	У	Propose	d Land Use:	Single Famil	у
		□ T ☑ C nendment ☑ G □ V □ G	Traffic Impact Development General Deve Vater / Sewe Geologic Ana	t Study Plan Conditio lopment Plan r Verification lysis	ns
•		EVIEW			
idential ial nental an / FLUM	☐ High Density☐ Commercial	Residential	✓	Mixed-Use / Res Industrial	
ectives and A	ction Items	1			
☐ LU-1.1.3 ☐ LU-2.1.1 ☐ LU-2.3.1 ☐ LU-2.5.2 ☐ LU-2.9	☐ LU-1.1.4 ☐ LU-2.1.2 ☐ LU-2.3.4 ☐ LU-2.5.3 ☐ LU-2.10	□ NCR-1.1 □ NCR-2.1 □ NCR-2.4.3	☑ NCR-1.1.6 □ NCR-2.2 □ NCR-2.5	☐ NCR-1.3 ☐ NCR-2.4 ☐ NCR-2.5.3	□ NCR-1.4 ☑ NCR-2.4.1
□ TR-3	□TR-4	☐ HN-1 ☐ HN-2.3 ☐ HN-6	☐ HN-1.2 ☐ HN-3.2	□ HN-1.3 □ HN-3.6	☑ HN-2.1 ☑ HN-4
☑ CF-2.6	☑ CF-5.3	Economic Dev	velopment ☐ ED-1.8 ☐ ED-9.3	□ ED-3	□ ED-4.5
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SITE CHARACTERISTICS REVIEW			
Layout, Lot Sizes and Setbacks			
□ Internal Street(s): n/a	☐ Proposed Setbacks:	25' front, side and rear	
☐ Minimum Lot Size: 2 acres	☐ Minimum Lot Width:	100'	
Transportation Infrastructure What type of Roadway will serve the proposed develo □ Warren County □ Bowling Green	pment? ☑ KYTC □ Ot	her	
What is the road width of the roadway that will serve t	the development? <u>26' +/</u>	<u>'-</u>	
Fire Protection / Water Adequacy Does the proposed development meet the minimum r ☐ All property located within the designated Bowlin minute at 20 pounds of residual pressure. ☐ All property located outside the designated Bowlin minute with 20 pounds of residual pressure for Agriand 600 gallons per minute at 20 pounds of residual	g Green / Warren Count ng Green/ Warren Count iculture, Rural Residentia	y Urbanized Area: 600 gallons per ty Urbanized Area: 250 gallons per al and/or Residential Estate districts	
Wastewater Considerations ☐ Public Sewer Available ☐ Property within 2,000′ Natural Features Are there any natural features present on the property There are a couple of mature trees on the property rear property line.	/ (i.e. steams, ponds, woo		
Soil Suitability How is the property classified in terms of soil suitabilit ☑ Not Limited ☐ Somewhat Limited ☐ Very Prime Farmland How is the property classified in terms of farming suita ☑ Prime Farmland ☐ Prime Farmland if Protecte ☐ Not Prime Farmland ☐ Unclassified	Limited ability (See Figure 28, AP		
Flood Plains and Wetlands Is the property (or a portion of the property) located w	vithin a flood plain or wet	:land? □ YES ☑ NO	
Cultural and Historical Features Are there any cultural/historical features located on the n/a	ne property (i.e. cemetery	, historic structure, etc.)?	





Surrounding Land Uses: Agriculture
Surrounding Architectural Features: The area is mainly agricultural. There are a mixture of one- and two-story homes along Nashville Road. There are also some taller agricultural buildings in the vicinity.
Building Materials: The structures in the area are a mixture of brick, wood, metal and vinyl.
Building Orientation: The residence(s) should be oriented toward Nashville Road
Landscaping / Screening: n/a
Proposed Open Space: Minimum 70% in RR
Connectivity: n/a
Pedestrian, Bicycle or Transit Facilities: <u>n/a</u>
Is the property located within the boundary of any special Focal Point Plans, Overlay Districts, etc? ☐ Cemetery Road Overlay District ☐ Lovers Lane Overlay District ☐ Scottsville Road Corridor Study Area ☐ Woodburn Focal Point Plan ☐ Oakland Focal Point Plan ☐ Oakland Focal Point Plan
STAFF NOTES 2.5 Acres Wexisting home Remaining acreage added to adjoining tract.

FLUM AND CATEGORY DESCRIPTIONS

Future Land Use

Objective LU-1.1: Upon Plan adoption, utilize the Future Land Use Map (FLUM, Figure FLU-4) to guide decision-making regarding land uses and development proposals.

Action LU-1.1.1: The Future Land Use Map (FLUM, Figure FLU-4) shall be used to determine the consistency which exists between future land use and development proposals.

Action LU-1.1.2: The following land use categories are depicted on the FLUM and shall be used in conjunction with the map to determine the consistency of land use and development proposals:

Agriculture (AG)

This land use designation applies to those rural areas relatively remote from the expanding rural-suburban fringe, where agriculture uses are predominant with small and large-scale farm operations. This classification can also include undeveloped areas used for open space and large tract single family residential property.

While the presence of R-E zoned land is acknowledged, and in some small areas, this zoning may even be prevalent, a new "conservation development alternative" to development under conventional AG or R-E zoning, will become available to landowners. Conservation development is an approach to the design of residential subdivisions, which is highly suited to rural areas where the retention of open space, farmland, or uninterrupted vistas of the scenic, rural landscape is desired (See Page FLU-24 for a map of proposed Land Conservation Development Areas). Higher densities may be possible with a Conservation style development as permitted by the Zoning Ordinance.

Rural Density Residential

This land use designation applies to those rural areas relatively close to the suburban fringe. It also applies to areas where property fragmentation has occurred within unincorporated areas or near farming activities through provisions for "exception lots" in the AG zoning district or through re-zoning and incremental subdivision of land as Residential Estate lots with gross densities ranging from zero (o) dwelling units per acre to one (1) dwelling units per acre. Higher densities may be possible with a Conservation style development as permitted by the Zoning Ordinance.

Low Density Residential

This land use designation comprises areas designated for single-family detached development and attached single-family development including twin homes where each unit is platted on its own individual lot, with gross densities ranging from zero to four and a half (4.5) dwelling units per acre. Higher densities may be possible with a Conservation style development as permitted by the Zoning Ordinance.

Moderate Density Residential

This land use designation encourages areas developed for higher density single-family detached and attached (RS-1C & RS-1D), as well as semi-detached multi-family development such as duplexes and townhouses, apartment buildings, condominiums and mobile home parks. Densities in this land use should range between three and a half (3.5) and thirteen (13) dwelling units per acre.

High Density Residential

This land use designation consists of areas occupied by multifamily housing, including higher density duplexes, townhomes, apartment buildings and condominiums. Densities exceeding eight (8) dwelling units per acre are encouraged in this Future Land Use category. High density single family may also be acceptable at five and a half (5.5) dwelling units per acre or greater.





Commercial

This land use designation consists of a broad array of commercial development, including individual commercial (retail, service, hotel or office) businesses that may exist along a highway corridor or a business district, as well as larger planned shopping centers and office parks. Limited high density multifamily uses are allowed to be mixed into commercial areas. These uses should be limited to upper stories or blended in or scattered among commercial uses. No more than 25% of any contiguous area designed Commercial should contain a multifamily uses. Compatibility will be assessed by applying policies in LU-1.1.3 below in conjunction with a general development plan.

Mixed Use

The Future Land Use Map includes two categories of mixed land use. They refer to areas that combine complementary activities – for example, retail, office or other commercial uses with residences, or industry with commerce. These can be existing developed areas, such as downtown Bowling Green, which retain a mixture of uses; or undeveloped or developing areas where the basic qualities of those existing mixed-use areas (efficient use of land, higher development intensities, and pedestrian friendliness) are intended to be replicated. Bringing a diversity of uses together, in close proximity with one another, makes it possible to encourage the pedestrian orientation and to reduce vehicular trips and traffic congestion.

The development pattern in mixed-use areas may include different uses housed in different structures (sometimes on a single site), or different uses stacked one on top of another in a single structure. Generally, both of these development types are likely to be found in the mixed land use districts, which differ primarily in the relative amount of each land use that is encouraged in them. There are two sub-categories of mixed-use, based on the predominant character encouraged in each:

Mixed-Use/Residential

This category applies to mixed-use areas where, taken as a whole, the primary land use is residential in a variety of housing types and densities, balanced by complementary retail, office, institutional and civic uses. The distribution of land among these various activities shall be implemented through specific zoning, with standards addressing the form and character of development to ensure compatibility.

This designation applies to the historic core of downtown Bowling Green or urbanized areas being redeveloped with the primary use as residential where complementary commercial and services are provided in a contiguous area. Here, development standards should be tailored to emphasize an urban character and a mix and intensity of development appropriate to this unique center of activity. When proposed as part of a mixed-use development, Commercial uses should comprise of only twenty five percent (25%) of such development. Standalone Commercial developments should not exceed ten percent (10%) of any contiguous area designated Mixed-Use Residential. No commercial footprint should exceed ten thousand (10,000) square feet. Compatibility will be assessed by applying policies in LU-1.1.3 below in conjunction with a general development plan.

Mixed-Use/Commercial

This category applies to strategic areas, mostly undeveloped today, that are located near designated industrial parks and accessible from major transportation corridors. These areas are envisioned as predominately large-scale employment and business centers, albeit supplemented by compatible light industrial, retail, services, hotels and, where appropriate, higher density residential development (stand-alone or in mixed-use developments). The distribution of land among these various activities shall be addressed through specific zoning. However, primary activities in these areas may include low and medium-rise office complexes, as well as environmentally friendly manufacturing and business centers.

On large tracts, these uses should be encouraged to develop in a campus-like setting, with quality architecture and generous, connected open space to maximize value, promote visual quality, and encourage pedestrian activity between employment areas and areas of supporting uses such as retail, restaurants, and residential. The primary focus of this category is commercial mixed uses with complementary residential comprising of up to 50% of the contiguous area. Compatibility will be assessed by applying policies in LU-1.1.3 below in conjunction with a general development plan.



Industrial

This land use designation consists of areas developed or suitable for the uses permitted in the light (LI) and heavy (HI) industrial zoning categories. Because such areas require rail and truck access, future industrial development will continue to gravitate to the rail corridors and I-65 interchanges. Complementary service and commercial uses are allowed up to 25% of the total contiguous area. Compatibility will be assessed by applying policies in LU-1.1.3 below in conjunction with a general development plan.

Institutional / Government

This land use designation consists of major public institutions, including the WKU campus and public schools, and governmental functions and operations such as the airport, government offices, and police and fire stations.

Open Space, Park and Recreation

This land use designation applies to all existing City and County owned public parks, golf courses, other recreational facilities, and permanently protected open spaces of countywide significance.

Rural Village

This land use designation is intended to provide for the continued vitality of the existing commercial and residential mixed use areas found in the smaller rural agricultural centers throughout Warren County. The rural village brings a sense of community and identification to the surrounding rural areas with an emphasis on providing essential goods and services to rural residents, but are not intended as employment designations for urban residents.

Neighborhood scale commercial uses are encouraged as pockets of mixed use developments. Commercial uses should be limited in size and scale (less than 10,000 square feet) and only allow uses permitted in the zones outlined in the table below. When proposed as part of a mixed-use development, commercial components should only comprise of no more than 10% of any such development. Standalone commercial development should not exceed more than 25% of any contiguous area designated Rural Village. Limited moderate density multifamily uses may be appropriate in some areas if limited in size and scale. Compatibility will be assessed by applying policies in LU-1.1.3 below, in conjunction with a general development plan, and by applying specific polies found in Focal Point Plans, area plans, corridor studies, or any other plan created and approved by the Planning Commission.

Future Land Use Category Agriculture	Residential Density Range 0-0.2**	Potentially Compatible Zoning Designations AG, RR*, RE*
Rural Density Residential	0-1.0**	RR, RE
Low Density Residential	0-4.5**	RR, RE, RS-1A, RS-1B, PUD
Moderate Density Residential	3.5-13	RS-1A, RS-1B, RS-1C, RS-1D, RM-2, RM-3, PUD, MHP
High Density Residential	5.5 or greater	RS-1D, RM-3, RM-4, GB, OP-R, CB, PUD, MHP
Commercial	25% of development or 10% of total contiguous area	RM-3, RM-4, GB, HB, OP-C, CB, PUD
Mixed-Use / Residential	75% of development or 90% of total contiguous area	RS-1A, RS-1B, RS-1C, RS-1D, RM-2, RM-3, NB, GB, OP-R, CB. PUD
Mixed-Use / Commercial	50% of contiguous area	RS-1A, RS-1B, RS-1C, RS-1D, RM-2, RM-3, RM-4, OP-C, HB, LI, PUD
Industrial	Not allowed	OP-C, HB, LI, HI
Institutional / Government	Not allowed	P
Open Space, Parks and Recreation	Not allowed	P
Rural Village	75% of development or 90% of total con	tiquous at RR, RE, RS-1A, RS-1B, RM-2, RM-3, NB, OP-R, GB, PUD

 ^{*} Allowed only with Agriculture FLUM exception lots as defined in LU-1.1.4

^{**} Higher densities may be allowed in a Conservation Subdivision.





Action LU-1.1.3: Requested re-zonings (zone changes) shall be reviewed for consistency with the FLUM and the Development Review Provisions listed below.

Development Review Provisions

- Map and General Policy Review The first step in determining compliance with the Comprehensive Plan is determining if the proposed use and zone are in agreement with the Future Land Use Map (LU-1.1.1) and Future Land Use categories listed in LU-1.1.2. Additionally, applicable goals, objectives, and action items found in the Comprehensive Plan that may apply to the proposed use and zone should be identified as part of the community wide development compliance.
- Site Characteristics Review Unless specifically exempted by the zoning ordinance or by the Planning Commission, all zone change requests must be accompanied by a General Development Plan including any or all of the following: location and bulk of buildings and other structures, intensity of use, density of development, streets, ways, parking facilities, signs, drainage of surface water, access points, a plan for screening and buffering utilities, existing and manmade and natural conditions, and all other conditions requested by the Planning Commission and agreed to by the applicant. Each site shall identify the applicable site specific characteristics below and incorporate them on the general development plan, or in the application. The Planning Commission will consider how these items relate to relevant goals, objectives, and action items contained within the comprehensive plan as well as any other applicable codes, regulations or policies.
 - o Proposed development layout, lot sizes, and setbacks (HN-1.2)
 - o Transportation system adequacy or provisions for improvements (LU-2.3.1, TR-2.1)
 - o Fire protection district, nearest station and hydrant locations (CF-1.1, CF-1.4, TR-3, TR-4)
 - Public water location, provider and certification of availability (CF-1.1, CF1.4)
 - Waste water location, provider and certification of availability (CF-1.1, CF-1.4)
 - o Existing natural features (NCR-1.1, NCR-1.3)
 - Identification of prime farmland (Map FLU-2, NCR-2.4)
 - o Soil suitability (Map 32)
 - Location of flood plains or wetlands (NCR-1.1)
 - o Cultural and/or historical assets being removed or preserved (NCR-2.1, NCR-2.2)
- Site Design and Compatibility Review All proposals for new development must be assessed to determine their compatibility with the existing surrounding development. Compatibility may be shown because the proposed use is the same as the surrounding neighborhood, or it may be established by site design, buffering, control of access through the adjacent neighborhood, or other measures. Developments should address the following site design and compatibility considerations:
 - o Surrounding density (HN-1.2)
 - o Surrounding land uses (LU-2)
 - o Surrounding building architecture including height, bulk, scale, massing, etc. (HN-1.2)
 - o Proposed building materials (HN-1.2)
 - o Building orientation in relation to the roadway (HN-1.2)
 - o Proposed landscape buffering and/or screening (HN-1.2)
 - o Proposed open space (LU-2.1.1, PR-2)
 - o Connectivity to adjacent properties (LU-2.1.2)
 - o Any pedestrian, bicycle or greenway facilities existing or proposed connections (LU-2.1.3, TR-3, TR-4, NCR-1.4, PR-3)



Area Specific Policy Compliance – In addition to the review items above, the Planning Commission will consider area specific policies created in focal point plans, area plans, corridor studies, and/or other similar plans created by the Planning Commission or other local and state government organizations. (LU-2.4, LU-2.8)

Action LU-1.1.4: The following is a recommended protocol for the use of the Future Land Use Map and amending the FLUM.

Purpose / Relationship to Zoning

While the Zoning Map, and its associated zoning districts, defines specific uses and development types currently permitted for individual properties, the Future Land Use Map depicts more broadly the likely pattern of land uses that may exist in the future. Therefore, the FLUM does not directly determine the specific development that may be approved for a particular property. Applicants for zoning changes must demonstrate that the proposed use / development is consistent with the land use designation on the FLUM. However, consistency with the FLUM is only one of several considerations, and all other development criteria must be met for a rezoning approval, per the process laid out in the zoning ordinance and in KRS 100.213. Because FLUM designations are considerably broader than provided in specific zoning districts, several different zoning districts may conform to the provisions of a single FLUM land use category. However, in cases where a proposed development type and associated zoning district is clearly inconsistent with the FLUM, and/or other provisions of the Comprehensive Plan, such rezoning approvals shall not be granted until and unless the FLUM is amended.

Exceptions

The following types of re-zoning requests shall not require FLUM amendment prior to consideration for approval:

- o Emergency situations requiring immediate actions to protect public health, safety and welfare (e.g., providing temporary housing for those displaced by a natural disaster).
- o Corrections of zoning map errors
- o Single Family Residential rezoning requests for single family non-conforming parcels that are less than 5 acres in size, and are compatible with existing residential land uses, and where only one new lot is being created from a parent tract that existed prior to July 1, 2001.
- o Rezoning requests of 10 acres or less, where a proposed development site lies within two or more future land use designations, if at least 50% of the property lies within a future land use designation which is consistent with the proposed zoning district.
- o Rezoning requests for property located within the Agriculture FLUM designation where the result will be the enlargement of an existing agricultural tract and the number of lots will remain the same as (or less than) what existed at the time the rezoning application was filed. The remaining lot must meet the requirements of the proposed zone and no lot resulting may be non-conforming.

Procedures for Amending the FLUM

The Planning Commission's approval of a FLUM amendment request should be based on at least one of the following criteria:

- o A demonstrated over-riding public benefit of the proposed development (this may include the provision of a major public facility or amenity, the provision of a major source of employment or an economic development asset that cannot be accommodated in a location consistent with the current FLUM).
- o The request is a correction of inconsistencies or mapping errors contained within the FLUM.
- o That the proposed use is clearly compatible with existing surrounding development as demonstrated by the applicant. This review should include a compatibility assessment of the proposed use, which includes, but is not limited to, location and bulk of buildings and other structures, building height, building materials, intensity of use, density of development, location of parking and signage within the surrounding area. In addition, the applicant must prove that the proposed amendment will not result in development that exceeds the capacity of existing infrastructure (such as roads, water, sewer and stormwater).





Goal LU-2: Encourage compact, sustainable, high quality development which protects community character, provides balanced land uses and which is tailored to the variety of urban, suburban and rural sections of Warren County.

Objective LU-2.1: Improve design standards and establish incentives for urban and suburban residential development.

Action LU-2.1.1: Consider increasing or refining the standards for open space retention in new residential development, to ensure an adequate share of such space is usable and of scenic or ecological value.

Action LU-2.1.2: Consider adoption of a "roadway connectivity index" applicable to new residential development or other developments with a significant residential component (40% or more).

Action LU-2.1.3: Consider encouraging new developments to incorporate planned greenway links (as per the Greenbelt Master Plan) into their developments or, at a minimum, to provide connections to the greenway system whenever possible.

Action LU-2.1.4: Consider adopting incentives to promote the preservation of existing trees on private property before, during, and after development, and standards that discourage clear cutting of trees.

Action LU-2.3.1: Improve standards for access management (e.g., review spacing of driveways, consider requiring driveway sharing or parking lot connectivity, etc.) in order to reduce traffic "friction" and enhance safety.

Action LU-2.3.4: Require that proposals for heavy industrial development in areas with a DRASTIC index of greater than 160 be accompanied by a detailed geologic analysis to determine the carrying capacity of the underlying soils with respect to the possibility of accidental spills of hazardous materials and storm water management.

Objective LU-2.4: Establish a consistent sector/small area planning process to focus on areas of the County or the City that require special attention and a more detailed level of planning.

Objective LU-2.5: Stabilize and protect Bowling Green's older neighborhoods.

Action LU-2.5.2: Prepare guidelines to ensure the compatibility of infill development, particularly next to historic structures and sites.

Action LU-2.5.3: Continue to identify and promote opportunities for revitalization and redevelopment.

Objective LU-2.8: Continue to apply selected policies established in prior focal plans and overlay districts, in particular those pertaining to the smaller incorporated cities and corridors.

Action LU-2.8.1: Continue to implement the adopted policy plans for Lovers Lane, Cemetery Road, Walnut Valley, the Cedar Ridge Neighborhood and the rural villages of Smiths Grove, Oakland and Woodburn. Any discrepancies between the 2030 Comprehensive Plan Future Land Use Map and the adopted policy plan maps shall follow that of the adopted policy plan (Volume 2 - Appendix 3).

Objective LU-2.9: Identify techniques to protect the County's small municipalities and rural settlements from development that is out-of-character.

Objective LU-2.10: Identify and designate "special character areas" such as scenic roads and viewsheds for protection.



Transportation

Action TR-1.1: In reviewing development applications, identify the need to retain rights-of-way for roadways depicted in the long-range plans of the MPO and the KYTC.

Action TR-2.1: Continue to require that all private and public development is undertaken in a manner which promotes connectivity and minimizes traffic congestion on the existing road network, by implementing measures such as (but not limited to) the following:

- o Adjacent developments shall provide for internal circulation between them in accordance with the subdivision regulations.
- o At least one stub street should be constructed into each adjacent undeveloped property of 10 acres or more. The design of future alignment of street extensions onto adjacent tracts should benefit the surrounding community. Subsequent development of these adjacent tracts shall connect to the original stub street.
- o Access to existing collector and arterial roads shall be provided by newly constructed public streets spaced not closer than 600 feet on collectors and not closer than 1,320 feet on arterials.
- o All residential developments of 10 lots or more shall be served by an interior street system.
- o Development within the City limits of Bowling Green shall comply with the City's adopted Traffic Access Management Manual.

Objective TR-3: Pedestrian and Bicycle Mobility: Promote pedestrian and bicycle mobility through an integrated network of sidewalks, paths and trails and through the encouragement of bicycle and pedestrian-friendly streets and land use and development patterns.

Objective TR-4: Transit System: Expand opportunities for transit alternatives to auto-dependence for local, citywide, countywide and regional travel.

Community Facilities

Action CF-1.1: Proactively plan all public facilities to support desired land use patterns. Complete plans within timeframes sufficient to allow strategies for meeting future needs to be implemented before current planned capacities are exceeded.

Action CF-1.4: Consider establishing a process for coordinated development review with utility providers, Planning Commission staff, parks department representatives, school district representatives, postal service representatives, fire and police representatives and other such relevant agencies, to expedite and more effectively coordinate development reviews.

Action CF-2.6: On-site sewage disposal systems may continue to be used provided that:

- o The Health Department must perform a site evaluation to determine the location, size and type of on-site system to install.
- The site evaluation must be performed and the on-site disposal system located on the site before obtaining a building permit.
- Every on-site disposal system installation, regardless of lot size, must be approved by the Health Department.

Action CF-5.3: Any new subdivision encompassing 5 lots or more shall be required to provide a minimum fire flow of 250 GPM. An exemption for subdivisions consisting of no more than 4 lots will continue to apply.

Action CF-10.1: Promote technologies that reduce the impact of development and human activities on the environment, including sustainable development patterns, green building (e.g., encourage the use of green technologies in new construction, but also place an emphasis on adaptive reuse of existing buildings, and responsible deconstruction and reuse of building materials), alternative transportation, etc.



Parks and Recreation

Action PR-1.7: As necessary, review and enhance standards for new residential developments to ensure:

- o Connectivity of open spaces to the County's greenways system.
- o Protection of stream corridors and floodplains.
- o Protection and enhancement of tree canopy.

Action PR-1.8: Adopt conservation/cluster subdivision design provisions to encourage the protection of open space, farmland, and rural character, making this approach an attractive alternative to conventional development in the AG zoning district.

Objective PR-3: Continue to implement the Greenbelt System Master Plan and other programs that support bicycle and pedestrian recreation and mobility.

Action PR-5.2: Provide and encourage appropriate levels of public access and amenities along the County's blueways, where feasible.

Natural and Cultural Resources

Objective NCR-1.1: Review and, as necessary, modify the land development regulations to ensure that land use and development decisions consider the physical suitability and natural resources of individual sites or areas anticipated for development.

Action NCR-1.1.6: Consider amending the Zoning Ordinance and/or Subdivision Regulations to include standards and incentives for the protection of existing trees on infill and redevelopment sites before, during and after land development. The standards should take into account the health and maturity of existing trees to determine whether trees should remain in place, may be removed, or should be relocated (either on- or off-site) upon development.

Objective NCR-1.3: Ensure that development is compatible with the natural environment, preserves unique landscapes and natural areas, conserves environmental resources and minimizes human impact on the natural environment.

Objective NCR-1.4: Take advantage of local natural resources to create, protect, and enhance, and maintain recreational, educational, and cultural opportunities and activities, as long as such uses are compatible with those resources.

Objective NCR-2.1: Gather, analyze and continuously update data about Warren County's unique cultural resources.

Objective NCR-2.2: Support educational efforts to increase awareness of Warren County's cultural resources and to foster their preservation.

Objective NCR-2.4: Implement strategies and tools to preserve and enhance Warren County's rural and agricultural heritage, including its agricultural landscapes and viewsheds, rural village centers, rural landmarks, and scenic rural corridors, etc.

Action NCR-2.4.1: Use the Future Land Use Map, together with the policies in the Land Use, Transportation, and Community Facilities elements, in particular, to direct development first to areas where infrastructure already exists, in order to reduce the premature development pressure on the countryside.

Action NCR-2.4.3: Adjust zoning and subdivision regulations to require development in rural village centers to be compatible in design and placement with existing surrounding structures, and to contribute to the historic character of the community.

Objective NCR-2.5: Promote the economic viability and vitality of historic neighborhoods, historic districts, and rural landscapes, adjusting local government decision-making processes, as necessary, to adequately consider cultural resources and historic preservation.

Action NCR-2.5.3: Consider cultural historical resources in applicable development review.



Housing and Neighborhoods

Objective HN-1: Promote the development of infill sites with existing urban services and suitable redevelopment projects that maintain or improve existing character, development patterns and urban design.

Action HN-1.2: Establish in the Zoning Ordinance clear compatibility criteria for new redevelopment and infill projects based on factors such as (but not limited to): building scale (massing, height), setbacks, parking location, landscaping and architectural character. Criteria may also include such items as requirements for compatible densities, street patterns, etc. (e.g., average density of new development should not exceed the density by more than 50 percent of the surrounding area, defined as that area located within a 1,000 foot radius).

Action HN-1.3: Continue to identify and promote opportunities for infill and redevelopment, particularly projects which may strengthen existing neighborhoods and districts.

Action HN-2.1: Promote the diversification of new housing stock by applying variable zoning densities and allowing a range of housing types in suitable locations, consistent with the Future Land Use Map. (e.g., mixed-use centers, etc.).

Action HN-2.3: Where housing is in severe disrepair to the point that rehabilitation is financially unfeasible, explore the possibility of acquiring and razing the structure to facilitate developing new housing for low and moderate-income families. In cases of residential structures with historical significance, a higher threshold should apply for determining that rehabilitation is financially unfeasible.

Action HN-3.2: Make revitalization of the "Shake Rag" neighborhood a priority, including housing rehabilitation activities, streetscape improvements, residential infill development, relocation of selected businesses, relocation of overhead utility lines, creation of a "heritage walk" from Fountain Square to the Barren Riverfront, development of minority-owned businesses and identification of historic properties.

Action HN-3.6: Revisit and, as necessary, adjust zoning in neighborhoods which are predominantly single family, but designated for multi-family use. Characteristics of existing zoning designations that may need to be adjusted could include, but are not limited to: (a) failure to protect the primarily single-family neighborhood from more intensive development; and/or (b) failure to promote new residential development that is sensitive in scale, form, and density to the established neighborhood character.

Objective HN-4: Encourage an array of housing options in all parts of Warren County.

Objective HN-6: Provide for the housing needs of the elderly, disabled and those in need of transitional housing.

Economic Development

Objective ED-1: Pursue actions to strengthen core industries, retain existing businesses and industries in the community and attract new businesses and industries, particularly those that will help to diversify the local economy.

Action ED-1.8: Encourage the development and expansion of healthcare facilities and support facilities for those of retirement age.

Objective ED-3: Support local small businesses, entrepreneurial endeavors and industries.

Action ED-4.5: Allow and encourage agri-tourism, farmers' markets, local Co-ops and community supported agriculture (CSAs), farmstands, accessory farm businesses, agricultural festivals, equestrian events and other activities that help to support a viable agriculture economy.

Action ED-9.1: Support new cultural and entertainment venues, such as the development of a whitewater course on the Barren River, and completion of the Heritage Trail (a walking path from Fountain Square to the Riverfront), in Downtown Bowling Green, that complement current establishments such as the minor league baseball stadium, the Southern Kentucky Performing Arts Center and the Historic Railpark and Train Museum.

Action ED-9.3: Consider the need for tourist support facilities (hotels, restaurants, etc.) when making land use and zoning decisions.

Rachel Hurt

From: Rachel Hurt

Sent: Tuesday, October 02, 2018 8:23 AM **To:** @aol.com'; 'Rodney McGaughey'

Subject: Staff Comments: Proposed Zone Change - 9877 Nashville Road

Good Morning,

In reviewing your application for the proposed rezoning of the property located at 9877 Nashville Road, staff has generated the following comments for your consideration:

- Nashville Road is labeled on the rezoning exhibit and rezoning ad as Russellville Road. Can you please revise?
- Can you also please label G N Glasscock Road on both of the exhibits?
- Will you please provide a stamped copy of each exhibit?
- LU-2.3.1 from the FOCUS 2030 Comprehensive Plan states that standards for access management should be considered to enhance safety on roadways in our community. Would you consider including a development plan condition stating that the existing access to the property will be utilized and that any future modifications to the access to the property would be coordinated with and approved by the Kentucky Transportation Cabinet and/or Warren County Public Works Department?
- CF-2.6 from the FOCUS 2030 Comprehensive Plan addresses on-site sewage disposal systems. Would you consider including an additional development plan condition stating that the existing home will utilize the existing septic system located on the property. Would you also consider stating that if the existing home is ever replaced, the Barren River District Health Department shall inspect the current system and/or issue a permit for a new septic system on the property?

To ensure timely delivery of meeting materials to our Planning Commissioners, please submit any revisions you may have no later than **Tuesday**, **October 9th at 9:00 AM**.

Please let me know if you have any questions or concerns regarding the above comments. I am happy to assist however I can!

Sincerely,

Rachel Hurt Planner III



1141 State Street Bowling Green, KY 42101 270.842.1953